

Message Text

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PAGE 01 USUN N 04520 070301Z

71

ACTION L-03

INFO OCT-01 SCS-03 TRSE-00 ISO-00 DPW-01 ACDA-19 AEC-11

AF-10 ARA-16 CIAE-00 DODE-00 EA-11 EUR-25 PM-07 H-03

INR-10 IO-14 NASA-04 NEA-10 NSAE-00 NSC-10 OIC-04

SPC-03 PA-04 PRS-01 RSC-01 SCI-06 SS-20 USIA-15

SAJ-01 DRC-01 /214 W

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R 070134Z NOV 73

FM USMISSION USUN NEWYORK

TO SECSTATE WASHDC 848

INFO AMEMBASSY LONDON

AMEMBASSY STOCKHOLM

AMEMBASSY TEHRAN

USMISSION GENEVA

USMISSION NATO

C O N F I D E N T I A L USUN 4520

TEHRAN FOR RED CROSS DELEGATION - MR. ALDRICH

E.O. 11652: GDS

TAGS: PARM, UK, SW, IR

SUBJ: DISARMAMENT: DRAFT RESOLUTION ON SPECIFIC
CONVENTIONAL WEAPONS

REF: STATE 218191

1. SUMMARY: POINTS SET FORTH REFTEL WERE CONVEYED TO
SWEDISH DEL (AND OTHERS) NOV 6. SWEDES UNENTHUSIASTIC
BUT NOT NEGATIVE AND WILL STUDY US CHANGES CAREFULLY.
END SUMMARY.

2. DELOFFS (NEIDLE AND NELSON) MET WITH AMB ECKERBERG
(SWEDEN) AFTERNOON NOV 6 TO PRESENT AND EXPLAIN CHANGES
SET FORTH PARA 3 REFTEL. ECKERBERG'S REACTIONS WERE AS
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PAGE 02 USUN N 04520 070301Z

FOLLOWS:

(A) NO COMMENT ON REVISIONS IN PREAMBULAR PARAS 3 AND 4.

(B) RE CHANGE IN PARA 6, HE ASKED WHETHER US COULD ACCEPT WORD "WELCOMING" INSTEAD OF "CONSIDERING", IF WORD "ONE" WERE INSERTED PER US PROPOSAL. DELOFF SAID THAT COULD BE CONSIDERED IF IT TURNED OUT TO BE MAJOR POINT.

(C) WITH RESPECT TO CHANGE IN PREAMBULAR PARA 7 (PARA 3 (D) REFTEL), ECKERBERG NOTED THAT US HAD ACCEPTED "ULTIMATE OBJECTIVE" OF ELIMINATION OF ALL TYPES OF WEAPONS IN CONTEXT OF GENERAL AND COMPLETE DISARMAMENT AND THUS SHOULD HAVE NO DIFFICULTY WITH LANGUAGE IN QUESTION.

(D) ECKERBERG APPEARED TO ACCEPT REVISION OF PREAMBULAR PARA 9 IN LIGHT OF EXPLANATION BASED ON HAGUE REGULATION LANGUAGE.

(E) RE PREAMBULAR PARA 10, ECKERBERG SAID ADDITION OF WORDS "GENERALLY ACCEPTABLE" WOULD APPEAR TO CHANGE RULES OF DIPLOMATIC CONFERENCE BY REQUIRING CONSENSUS. DELOFFS EXPLAINED THAT POINT WAS NOT WHETHER RULES COULD BE ADOPTED AT DIPLOMATIC CONFERENCE BUT WHETHER THEY COULD IN FACT BE ACCEPTED AS OBLIGATIONS BY MOST MILITARILY IMPORTANT STATES. ECKERBERG RESISTED DELEGATION OF "NAPALM AND OTHER INCENDIARY WEAPONS" ON GROUNDS THAT THOSE PARTICULAR WEAPONS WERE MAIN SUBJECT OF RESOLUTION. DELOFF RESPONDED THAT, WHILE RES WAS OF COURSE BEING CONSIDERED UNDER THIS HEADING IN GA, ITS SCOPE HAD QUITE LOGICALLY BEEN EXTENDED BY SWEDES THEMSELVES TO THE MORE GENERAL QUESTION OF ALL SPECIFIC WEAPONS WHICH MIGHT HAVE INDISCRIMINATE EFFECTS OR CAUSE UNNECESSARY SUFFERING.

(F) ECKERBERG SAID CHANGES IN OPERATIVE PARA 1 (PARA 3(G) REFTEL) WOULD CREATE GREATEST PROBLEMS. HE SAID REFERENCE TO "CONTINUING" STUDY AND INCLUSION OF FINAL PHRASE BEGINNING "SO THAT INFORMED DECISIONS..." APPEAR TO SUGGEST THAT STUDY WOULD BE DRAGGED ON INDEFINITELY. DELOFFS ARGUED THAT, IN CONTEXT, STUDY WAS CLEARLY TO BE DIRECTED TOWARD "DEVELOPMENT OF POSSIBLE MEASURES" AND CONFIDENTIAL

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PAGE 03 USUN N 04520 070301Z

THUS COULD NOT BE READ AS MEANING ANOTHER IN SERIES OF GENERAL TECHNICAL STUDIES OF THE SUBJECT. (DELOFFS DID NOT GIVE ECKERBERG ANY LANGUAGE OTHER THAN DEPARTMENT'S PREFERRED FORMULATION).

3. COMMENT: ECKERBERG MADE POINT OF NOTING DIFFICULTY OF GAINING AGREEMENT OF CO-SPONSORS TO CHANGES IN DRAFT RES AT THIS STAGE BUT SAID SWEDISH DEL WOULD, OF COURSE,

GIVE SERIOUS STUDY TO US CHANGES AS CONTAINED PARA 3
REFTEL. HE ALSO INDICATED HE WOULD HAVE TO CONSULT WITH MRS.
MYRDAL AND HANS BLIX (AS DEPT AWARE, LATTER IS IN TEHRAN
FOR INTERNATIONAL RED CROSS CONFERENCE). WHILE ECKERBERG
EXPRESSED SURPRISE AND SOME CONCERN AT NUMBER OF CHANGES
BEING PROPOSED BY US, HE CLEARLY SAW POINT OF CHANGES AND
WILL OBVIOUSLY GIVE THEM CAREFUL CONSIDERATION. HE HAD
EVIDENTLY GOTTEN FAVORABLE REPORT FROM BLIX ON LATTER'S
CONSULTATIONS IN WASHINGTON AND APPEARED RELUCTANT TO PRE-
JUDICE POSSIBILITY OF REAL MEETING OF MINDS ON HANDLING OF
SPECIFIC WEAPONS ISSUE. END COMMENT.

4. UK, USSR, FRG, CANADA AND NETHERLANDS HAVE BEEN GENERALLY
BRIEFED BY DELOFFS ON APPROACH WE TAKING WITH SWEDES,
AND HAVE RECEIVED COPIES OF US CHANGES. FRG AND UK RESPONSES
TO GENERAL US APPROACH FAVORABLE. USSR (TOULINOV) SAID
SOVS CONCERNED ABOUT PRECEDENT OF POSSIBLE MULTILATERAL
ARMS CONTROL NEGOTIATIONS OUTSIDE CCD, BUT AGREED WITH US
DELOFF THAT IF STUDY LIMITED TO DEVELOPMENT OF RANGE OF
POSSIBILITIES, AND OPTION RETAINED TO INSIST THAT ANY
NEGOTIATIONS ON DISARMAMENT (AS OPPOSED TO LAWS OF WAR)
MEASURES TAKE PLACE IN CCD, WE BOTH IN BETTER POSITION
THAN WOULD BE CASE IF SWEDISH RES PASSED AS IS AND
DIPLOMATIC CONFERENCE ITSELF UNDERTOOK SUBSTANTIVE
NEGOTIATIONS.
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